NGC 17-05

AUG 8 2018

NEVADA GAMING COMMISSION CARSON CITY, NEVADA

#### STATE OF NEVADA

#### BEFORE THE NEVADA GAMING COMMISSION

NEVADA GAMING CONTROL BOARD,

Complainant,

vs.

 $\rangle$  <u>COMPLAINT</u>

CG TECHNOLOGY HOLDINGS, LLC, CG TECHNOLOGY, LLC, CG TECHNOLOGY HOLDINGS, L.P., and CG TECHNOLOGY, L.P., doing business as CG TECHNOLOGY,

Respondents.

The State of Nevada, on relation of its Nevada Gaming Control Board (BOARD), Complainant herein, by and through its counsel, ADAM PAUL LAXALT, Attorney General, and MICHAEL P. SOMPS, Senior Deputy Attorney General, hereby files this Complaint for disciplinary action against Respondents pursuant to Nevada Revised Statute (NRS) 463.310(2) and alleges as follows:

- 1. Complainant, BOARD, is an administrative agency of the State of Nevada duly organized and existing under and by virtue of chapter 463 of NRS and is charged with the administration and enforcement of the gaming laws of this state as set forth in Title 41 of NRS and the Regulations of the Nevada Gaming Commission (Commission).
- 2. Respondent, CG TECHNOLOGY HOLDINGS, LLC, holds a license, registration and/or finding of suitability as the general partner of CG TECHNOLOGY HOLDINGS, L.P., issued by the Commission.
- 3. Respondent, CG TECHNOLOGY HOLDINGS, L.P., holds a license, registration and/or finding of suitability as sole member and manager of CG TECHNOLOGY, LLC, issued by the Commission.

devices and associated equipment are conducted honestly and competitively, that establishments which hold restricted and nonrestricted licenses where gaming is conducted and where gambling devices are operated do not unduly impact the quality of life enjoyed by residents of the surrounding neighborhoods, that the rights of the creditors of licensees are protected and that gaming is free from criminal and corruptive elements.

(c) Public confidence and trust can only be maintained by strict regulation of all persons, locations, practices, associations and activities related to the operation of licensed gaming establishments, the manufacture, sale or distribution of gaming devices and associated equipment and the operation of

inter-casino linked systems.

(d) All establishments where gaming is conducted and where gaming devices are operated, and manufacturers, sellers and distributors of certain gaming devices and equipment, and operators of inter-casino linked systems must therefore be licensed, controlled and assisted to protect the public health, safety, morals, good order and general welfare of the inhabitants of the State, to foster the stability and success of gaming and to preserve the competitive economy and policies of free competition of the State of Nevada.

(e) To ensure that gaming is conducted honestly, competitively and free of criminal and corruptive elements, all gaming establishments in this state must remain open to the general public and the access of the general public to gaming activities must not be restricted in any manner except as provided by the Legislature.

2. No applicant for a license or other affirmative commission approval has any right to a license or the granting of the approval sought. Any license issued or other commission approval granted pursuant to the provisions of this chapter or chapter 464 of NRS is a revocable privilege, and no holder acquires any vested right therein or thereunder.

NRS 463.0129(1) and (2).

- 10. The Commission has full and absolute power and authority to limit, condition, restrict, revoke or suspend any license, registration, finding of suitability or approval or fine any person licensed, registered, found suitable or approved for any cause deemed reasonable by the Commission. *See* NRS 463.1405(4).
- 11. The BOARD is authorized to observe the conduct of all licensees and other persons having a material involvement directly or indirectly with a licensed gaming operation or registered holding company in order to ensure that licenses are not issued or held by, nor is there any material involvement directly or indirectly with a licensed gaming operation or registered holding company by unqualified, disqualified or

Nev. Gaming Comm'n Reg. 5.010.

17. Nevada Gaming Commission Regulation 5.011 provides in relevant part the following:

The board and the commission deem any activity on the part of any licensee, his agents or employees, that is inimical to the public health, safety, morals, good order and general welfare of the people of the State of Nevada, or that would reflect or tend to reflect discredit upon the State of Nevada or the gaming industry, to be an unsuitable method of operation and shall be grounds for disciplinary action by the board and the commission in accordance with the Nevada Gaming Control Act and the regulations of the board and the commission. Without limiting the generality of the foregoing, the following acts or omissions may be determined to be unsuitable methods of operation:

1. Failure to exercise discretion and sound judgment to prevent incidents which might reflect on the repute of the State of Nevada and act as a detriment to the development of the industry.

. . . .

8. Failure to comply with or make provision for compliance with all federal, state and local laws and regulations and with all commission approved conditions and limitations pertaining to the operations of a licensed establishment including, without limiting the generality of the foregoing, payment of all license fees, withholding any payroll taxes, liquor and entertainment taxes and antitrust and monopoly statutes.

. . . .

10. Failure to conduct gaming operations in accordance with proper standards of custom, decorum and decency, or permit any type of conduct in the gaming establishment which reflects or tends to reflect on the repute of the State of Nevada and act as a detriment to the gaming industry.

Nev. Gaming Comm'n Regs. 5.011(1), (8), and (10).

18. Nevada Gaming Commission Regulation 5.030 provides the following:

Violation of any provision of the Nevada Gaming Control Act or of these regulations by a licensee, his agent or employee shall be deemed contrary to the public health, safety, morals, good order and general welfare of the inhabitants of the State of Nevada and grounds for suspension or revocation of a license. Acceptance of a state gaming license or renewal thereof by a licensee constitutes an agreement on the part of the licensee to

be bound by all of the regulations of the commission as the same now are or may hereafter be amended or promulgated. It is the responsibility of the licensee to keep himself informed of the content of all such regulations, and ignorance thereof will not excuse violations.

Nev. Gaming Comm'n Reg. 5.030.

19. Nevada Gaming Commission Regulation 5.040 provides the following:

A gaming license is a revocable privilege, and no holder thereof shall be deemed to have acquired any vested rights therein or thereunder. The burden of proving his qualifications to hold any license rests at all times on the licensee. The board is charged by law with the duty of observing the conduct of all licensees to the end that licenses shall not be held by unqualified or disqualified persons or unsuitable persons or persons whose operations are conducted in an unsuitable manner.

Nev. Gaming Comm'n Reg. 5.040.

20. Nevada Gaming Commission Regulation 6.090 provides in relevant part the following:

1. Each licensee shall establish administrative and accounting procedures for the purpose of determining the licensee's liability for taxes and fees under chapters 463 and 464 of NRS and for the purpose of exercising effective control over the licensee's internal fiscal affairs.

. . . .

2. Each licensee and each applicant for a nonrestricted license shall describe, in such manner as the chairman may approve or require, its administrative and accounting procedures in detail in a written system of internal control. . . .

. . . .

3. The chairman shall adopt and publish minimum standards for internal control procedures that in the chairman's opinion satisfy subsection 1.

. . . .

8. The licensee may not implement a system of internal control procedures that does not satisfy the minimum standards unless the chairman, in his sole discretion, determines that the licensee's proposed system satisfies subsection 1, and approves the system in writing.

previously obtained approval for any act or transaction for which Commission approval was required or permitted under the provisions of this chapter or chapter 464 of NRS:

. . . .

(2) Except as otherwise provided in subparagraph (1), not more than \$100,000 for each separate violation of the provisions of this chapter or chapter 368A, 464 or 465 of NRS or of any regulations adopted thereunder, which is the subject of an initial complaint and not more than \$250,000 for each separate violation of the provisions of this chapter or chapter 368A, 464 or 465 of NRS or of any regulations adopted thereunder, which is the subject of any subsequent complaint.

NRS 463.310(4)(a), (b) and (d)(2).

#### **BACKGROUND**

- 24. CGT was first granted a gaming license by the Commission in 2006 and began offering account based wagering in 2011.
- 25. Since 2011, the BOARD has issued to CGT numerous regulation violation notifications and the BOARD has filed two (2) disciplinary complaints against CGT that resulted in the imposition of fines and the conditioning of CGT's licenses.
- 26. As more specifically alleged herein, CGT has engaged in conduct that again directly and negatively damages the reputation of Nevada, the reputation of the gaming industry, and the public's confidence and trust that licensed gaming is conducted honestly. CGT's most recent failures: 1) resulted in unlawful interstate wagering on sporting events in violation of the Commission's Regulations and that potentially enabled violations of NRS 465.093 and/or 18 U.S.C. §1084 (Wire Act); 2) resulted in the improper acceptance of sports wagers after the conclusion of events; 3) resulted in CGT incorrectly paying winning wagers; and 4) resulted in the deployment of a misconfigured satellite sports betting station.

# COUNT ONE VIOLATION OF NEVADA REVISED STATUTE 463.170(8), NEVADA GAMING COMMISSION REGULATIONS 5.011, 5.011(1), 5.011(8), 5.011(10), AND/OR 22.140(1).

27. Complainant BOARD realleges and incorporates by reference as though set forth in full herein paragraphs 1 through 26 above.

- 28. On or about November 10, 2016, CGT notified the BOARD that a patron placed a sports wager on or about November 7, 2016, using CGT's mobile sports wagering system while the patron was physically located in Maryland.
- 29. As a result of CGT accepting a wager from a patron located outside Nevada, CGT disabled parts of its system to avoid any additional wagers from being placed from outside Nevada until a software modification to the system could be deployed.
- 30. On or about March 13, 2017, the BOARD's Enforcement Division issued a letter to CGT memorializing the violation of the Gaming Control Act and regulations of the Commission that occurred on November 7, 2016
- 31. CGT made software modifications to the geolocation functionality of its Cantor Enterprise System (CES) and Cantor Sports Book (CSB) products, which are designed to be used in concert by CGT for mobile sports wagering. The software modifications were designed to avoid wagers from being placed from outside Nevada.
- 32. Although CGT made software modifications to the geolocation functionality of CES and CSB, CGT failed to properly deploy those software modifications.
- 33. CGT's failure to properly deploy the software modifications made to CES and CSB created an environment that enabled an additional seven out-of-state sports wagers to be placed through CGT's mobile sports betting application between April 7, 2017, and April 8, 2017. The seven out-of-state wagers occurred as follows:
  - a) A CGT patron placed two sports wagers on or about April 7, 2017 from Austin, Texas;
  - b) A CGT patron placed one sports wager on or about April 8, 2017 from Littlefield, Arizona; and
  - c) A CGT patron placed four sports wagers on or about April 8, 2017 from San Bernardino, California, and San Diego, California.
- 34. CGT knew or should have known of the above-described conduct and failed to prevent it from occurring.

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- 35. CGT's conduct as described herein, in whole or in part, constitutes a failure to continue to meet the applicable standards and qualifications necessary to hold a gaming license and/or finding of suitability in violation of NRS 463.170(8).
- 36. CGT's conduct as described herein, in whole or in part, constitutes a failure to comply with Commission Regulation 22.140(1).
- 37. CGT's conduct as described herein, in whole or in part, is inimical to the public health, safety, morals, good order and general welfare of the people of the State of Nevada, or reflects or tends to reflect discredit upon the State of Nevada or the gaming industry in violation of Commission Regulation 5.011.
- 38. CGT's conduct as described herein, in whole or in part, constitutes a failure to exercise discretion and sound judgment to prevent incidents which might reflect on the repute of the State of Nevada and act as a detriment to the development of the industry in violation of Commission Regulation 5.011(1).
- 39. CGT's conduct as described herein, in whole or in part, constitutes a failure to comply with or make provision for compliance with all federal, state and local laws and regulations pertaining to the operations of a licensed establishment in violation of Commission Regulation 5.011(8).
- 40. CGT's conduct as described herein, in whole or in part, constitutes a failure to conduct gaming operations in accordance with proper standards of custom, decorum and decency and/or is a type of conduct permitted by CGT which reflects or tends to reflect on the repute of the State of Nevada and act as a detriment to the gaming industry in violation of Commission Regulation 5.011(10).
- 41. Each separate occasion when a CGT patron placed on out-of-state wager using CGT's mobile sports betting application constitutes a separate violation of the Gaming Control Act and Regulations of the Commission, as herein specified, for purposes of NRS 463.310(4)(d)(2).
- 42. The failure by CGT to comply with NRS 463.170(8) and/or Commission Regulations 22.140(1), 5.011, 5.011(1), 5.011(8), and/or 5.011(10) is grounds for

disciplinary action against Respondents. See NRS 463.1405(4), NRS 463.170(8), NRS 463.615, and Nev. Gaming Comm'n Regs. 3.080, 5.010(2), and 5.030.

#### **COUNT TWO**

### VIOLATION OF NEVADA REVISED STATUTE 463.170(8), NEVADA GAMING COMMISSION REGULATIONS 5.011, 5.011(1), 5.011(8), 5.011(10) AND/OR 6.090

- 43. Complainant BOARD realleges and incorporates by reference as though set forth in full herein paragraphs 1 through 42 above.
- 44. On or about May 16, 2016, the BOARD filed a Complaint (NGC 15-11) against CGT alleging, in part, failures to comply with Race and Sports MICS Nos. 13 and/or 20, Commission Regulation 6.090, and related regulations based on CGT improperly accepting wagers on a mixed martial arts match and a boxing match during and after the conclusion of the matches.
- 45. On or about July 28, 2016, the BOARD and CGT entered into a settlement of the Complaint (NGC 15-11) wherein CGT admitted to improperly accepting wagers during and after the conclusion of events constituting violations of Race and Sports MICS Nos. 13 and/or 20, Commission Regulation 6.090, and related Commission Regulations.
- 46. On or about October 9, 2016, CGT reported to the BOARD that, on October 1, 2016, CGT accepted 33 wagers from 14 patrons on an NCAA football game after the conclusion of the game.
- 47. On or about February 1, 2017, the BOARD issued a letter to CGT memorializing the violation of the Gaming Control Act and Regulations of the Commission that occurred on or about October 1, 2016.
- 48. On or about October 19, 2017, CGT reported to the BOARD that, on October 14, 2017, CGT accepted 9 wagers from 9 patrons on an NCAA football game after the conclusion of the game.
- 49. CGT's conduct as described herein, in whole or in part, constitutes a failure to continue to meet the applicable standards and qualifications necessary to hold a gaming license and/or finding of suitability in violation of NRS 463.170(8).

- 50. CGT's conduct as described herein occurring on or about October 1, 2016, and on or about October 14, 2017, in whole or in part, constitutes a failure to comply with Race and Sports MICS Nos. 13 and/or 20.
- 51. CGT's failure to comply with Race and Sports MICS Nos. 13 and/or 20 constitutes a failure to comply with Commission Regulation 6.090.
- 52. CGT's failure to comply with Commission Regulation 6.090 constitutes a failure to comply with Commission Regulation 5.011(8).
- 53. CGT's conduct as described herein, in whole or in part, is inimical to the public health safety, morals, good order and general welfare of the people of the State of Nevada, or reflects or tends to reflect discredit upon the State of Nevada or the gaming industry in violation of Commission Regulation 5.011.
- 54. CGT's conduct as described herein, in whole or in part, constitutes a failure to exercise discretion and sound judgment to prevent incidents which might reflect on the repute of the State of Nevada and act as a detriment to the development of the industry in violation of Commission Regulation 5.011(1).
- 55. CGT's conduct as described herein, in whole or in part, constitutes a failure to conduct gaming operations in accordance with proper standards of custom, decorum, and decency and/or is a type of conduct permitted by CGT which reflects or tends to reflect on the repute of the State of Nevada and act as a detriment to the gaming industry in violation of Commission Regulation 5.011(10).
- 56. Each separate occasion when CGT violated the BOARD'S Race and Sports MICS Nos. 13 and/or 20 and Commission Regulation 6.090 constitutes a separate and additional subsequent violation of the Gaming Control Act and regulations of the Commission, as herein specified, for purposes of NRS 463.310(4)(d).
- 57. The failure by CGT to comply with NRS 463.170(8) and/or Commission Regulations 5.011, 5.011(1), 5.011(8), 5.011(10), and/or 6.090 is grounds for disciplinary action against Respondents. See NRS 463.1405(4), NRS 463.170(8), NRS 463.615, and Nev. Gaming Comm'n Regs. 3.080, 5.010(2), 5.030, and 6.090(14).

#### COUNT THREE

### VIOLATION OF NEVADA REVISED STATUTE 463.170(8), NEVADA GAMING COMMISSION REGULATIONS 5.011, 5.011(1), AND/OR 5.011(10)

- 58. Complainant BOARD realleges and incorporates by reference as though set forth in full herein paragraphs 1 through 57 above.
- 59. On or about May 16, 2016, the BOARD filed a Complaint (NGC 15-11) against CGT based, in part, on allegations arising from CSB miscalculating winning single and round robin parlay wagers.
- 60. On or about July 28, 2016, the BOARD and CGT entered into a settlement of the Complaint (NGC 15-11) wherein CGT admitted that CSB miscalculated winning single and round robin parlay wagers.
- 61. On or about October 25, 2017, CGT reported to the BOARD that, since August 25, 2011, its winning account based wagering patrons were paid out more or less than expected under certain circumstances. Specifically, as a result of a programming flaw in the CSB system, CGT patrons who placed account based wagers at the same exact moment that prices were being updated were credited for winnings at the updated price as opposed to the price displayed to and expected by the patron.
- 62. The flaw in the CSB system as described herein effected 1,483 winning wagers. Of the 1,483 winning wagers, 783 received a total of \$7,368 more than expected and 700 received a total of \$4,465 less than expected.
- 63. While the flaw in the CSB system described herein is unrelated to CSB miscalculating winning single and round robin parlay wagers as alleged in the July 28, 2016, Complaint, it represents another failure by CGT to adequately implement and oversee its operations.
- 64. CGT knew or should have known of the above-described conduct and failed to prevent it from occurring.
- 65. CGT's conduct as described herein, in whole or in part, constitutes a failure to continue to meet the applicable standards and qualifications necessary to hold a gaming license and/or finding of suitability in violation of NRS 463.170(8).

- 66. CGT's conduct as described herein, in whole or in part, is inimical to the public health, safety, morals, good order and general welfare of the people of the State of Nevada, or reflects or tends to reflect discredit upon the State of Nevada or the gaming industry in violation of Commission Regulation 5.011.
- 67. CGT's conduct as described herein, in whole or in part, constitutes a failure to exercise discretion and sound judgment to prevent incidents which might reflect on the repute of the State of Nevada and act as a detriment to the development of the industry in violation of Commission Regulation 5.011(1).
- 68. CGT's conduct as described herein, in whole or in part, constitutes a failure to conduct gaming operations in accordance with proper standards of custom, decorum and decency and/or is a type of conduct permitted by CGT which reflects or tends to reflect on the repute of the State of Nevada and act as a detriment to the gaming industry in violation of Commission Regulation 5.011(10).
- 69. The failure by CGT to comply with NRS 463.170(8) and/or Commission Regulations 5.011, 5.011(1), and/or 5.011(10) is grounds for disciplinary action against Respondents. See NRS 463.1405(4), NRS 463.170(8), NRS 463.615, and Nev. Gaming Comm'n Regs. 3.080, 5.010(2) and 5.030.

## COUNT FOUR VIOLATION OF NEVADA REVISED STATUTE 463.170(8), NEVADA GAMING COMMISSION REGULATIONS 5.011, 5.011(1), AND/OR 5.011(10)

- 70. Complainant BOARD realleges and incorporates by reference as though set forth in full herein paragraphs 1 through 69 above.
- 71. On or about February 6, 2018, CGT reported to the BOARD that, on February 4, 2018, CGT incorrectly configured a satellite sports betting station deployed at a Super Bowl party.
- 72. The satellite sports betting station was incorrectly configured for a "staging environment," used for testing purposes, instead of a live "production environment."
- 73. Fourteen (14) wagers were placed on the incorrectly configured betting station.

74. Out of the fourteen (14) wagers placed on the incorrectly configured betting station, eleven (11) had a different point spread and/or total over-under than what was otherwise offered to CGT patrons in the live "production environment."

- 75. CGT knew or should have known of the above-described conduct and failed to prevent it from occurring.
- 76. CGT's conduct as described herein, in whole or in part, constitutes a failure to continue to meet the applicable standards and qualifications necessary to hold a gaming license and/or finding of suitability in violation of NRS 463.170(8).
- 77. CGT's conduct as described herein, in whole or in part, is inimical to the public health, safety, morals, good order and general welfare of the people of the State of Nevada, or reflects or tends to reflect discredit upon the State of Nevada or the gaming industry in violation of Commission Regulation 5.011.
- 78. CGT's conduct as described herein, in whole or in part, constitutes a failure to exercise discretion and sound judgment to prevent incidents which might reflect on the repute of the State of Nevada and act as a detriment to the development of the industry in violation of Commission Regulation 5.011(1).
- 79. CGT's conduct as described herein, in whole or in part, constitutes a failure to conduct gaming operations in accordance with proper standards of custom, decorum and decency and/or is a type of conduct permitted by CGT which reflects or tends to reflect on the repute of the State of Nevada and act as a detriment to the gaming industry in violation of Commission Regulation 5.011(10).
- 80. The failure by CGT to comply with NRS 463.170(8) and/or Commission Regulations 5.011, 5.011(1), and/or 5.011(10) is grounds for disciplinary action against Respondents. See NRS 463.1405(4), NRS 463.170(8), NRS 463.615, and Nev. Gaming Comm'n Regs. 3.080, 5.010(2) and 5.030.

WHEREFORE, based upon the allegations contained herein which constitute reasonable cause for disciplinary action against Respondents, pursuant to NRS 63.170(8),